

# New York State Commission on Judicial Conduct

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# Overview of Scope

### Objective

 Enforce high standards of conduct for judges

### Purpose

Protect the public's confidence in the judicial system

# Legal Authorities

Constitution: Art. VI, §22

Judiciary Law: §§40-48

**Rules Governing Judicial Conduct:** 

22 NYCRR Part 100

Commission Operating Procedures & Rules:

22 NYCRR Parts 7000, 7001

**Commission Policy Manual** 

# Appointment to the Commission

### 11 Commission Members

Governor (appoints 4 members)

- 1 must be a judge
- 1 must be a lawyer
- 2 must be non-lawyers

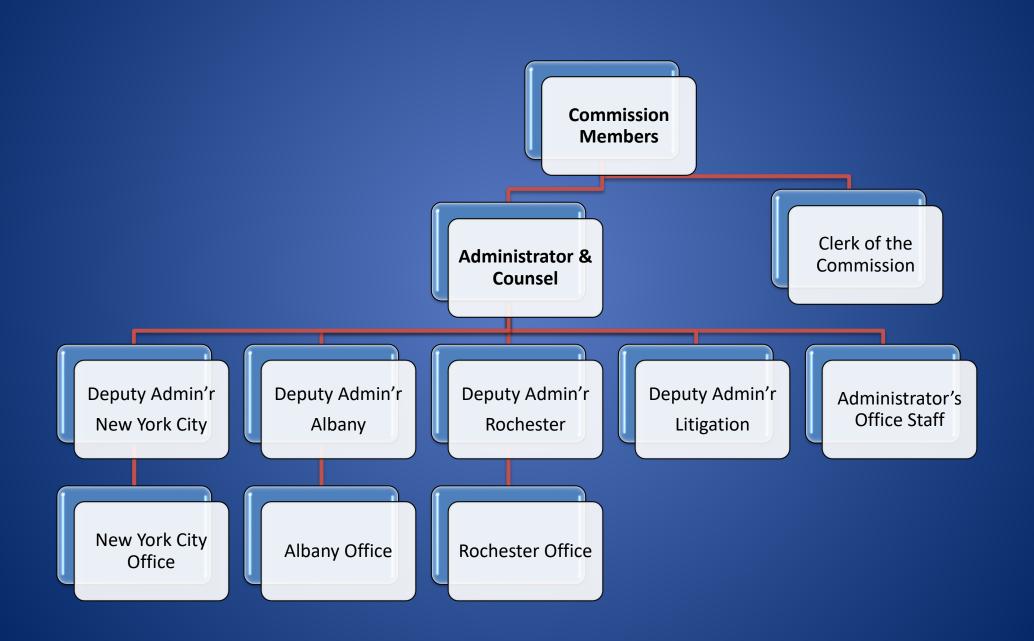
Chief Judge (appoints 3 judge members)

- 1 must be from Appellate Division
- 1 must be a town or village justice

Four Legislative Leaders (each appoint one member)

- May be a lawyer or non-lawyer
- May not be a judge or former judge

# Table of Organization



### Jurisdiction



The Commission has jurisdiction over 3,400 Judges and Justices of the State Unified Court System

No jurisdiction over:

- Administrative Law Judges
  - Judicial Hearing Officers
- •NYC Housing Court Judges
  - •Non-judges
  - •Federal Judges



# Quick Overview of Complaint & Disciplinary Process

Complaint received

Initial review & inquiry by staff

Commission reviews all complaints

### If Warranted:

Investigation

Formal charges filed against judge

Due process proceedings

Commission determination

Review by Court of Appeals

# Confidentiality

### Judiciary Law Sections 44 & 45

- ➤ All proceedings are confidential unless:
  - > Judge waives confidentiality
  - Commission determines to publicly discipline a judge



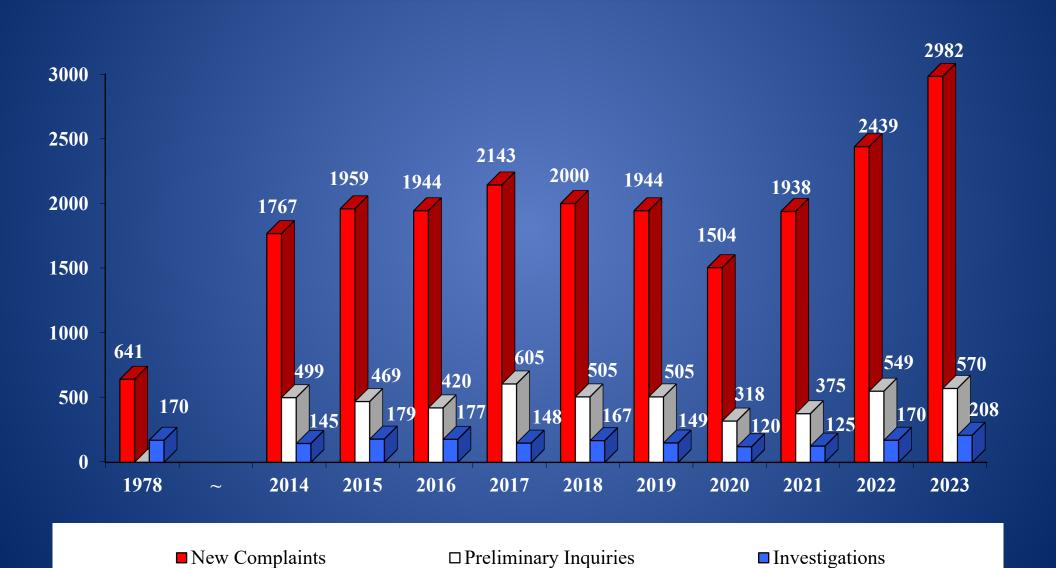
# Incoming Complaints



Staff analyzes incoming complaints, conducts initial review and inquiry where necessary (e.g. interviews, document review)

The Commission receives over 2,400 complaints per year

# 10-Year Overview of Complaints



# Commission Review of Complaints

Commission reviews all incoming complaints, including results of initial reviews & inquiries

➤ Considers complaints on its own motion and directs Administrator to file complaint



# Disposition of New Complaints



### Commission may:

✓ Dismiss complaint
✓ Refer to another agency (e.g. attorney
grievance committee, District Attorney)
✓ Authorize investigation, including
testimony from the judge

# The Investigation



# Three Stages of a Formal Disciplinary Proceeding

The following three charts depict the various stages involved in resolving a Formal Written Complaint:

- >pleadings and motions
- >evidentiary hearing or stipulated agreement
- > oral argument and Commission determination
  - Court of Appeals review

# Formal Written Complaints

Commission authorizes Formal Written Complaint (i.e. Charges)

Charges drawn & verified by Administrator; served on judge

Judge may move to dismiss charges

Judge files Answer

Administrator &
judge may
stipulate to close
case if judge
resigns;
Commission must
approve

Administrator & judge submit
 Agreed
 Statement of Facts for Commission approval

Administrator or judge move for summary determination; Commission decides

Commission appoints a referee to preside at hearing

# Formal Written Complaints

#### **Stipulation**

- ➤ Judge agrees to vacate office and never seek nor accept judicial office in the future.
- The stipulation, and decision and order closing the matter, become public

# Agreed Statement of Facts

➤ Stipulates as to facts, misconduct, and may include sanction
➤ If no sanction in Agreed Statement,
Commission entertains written and oral argument as to sanction

# **Summary Determination**

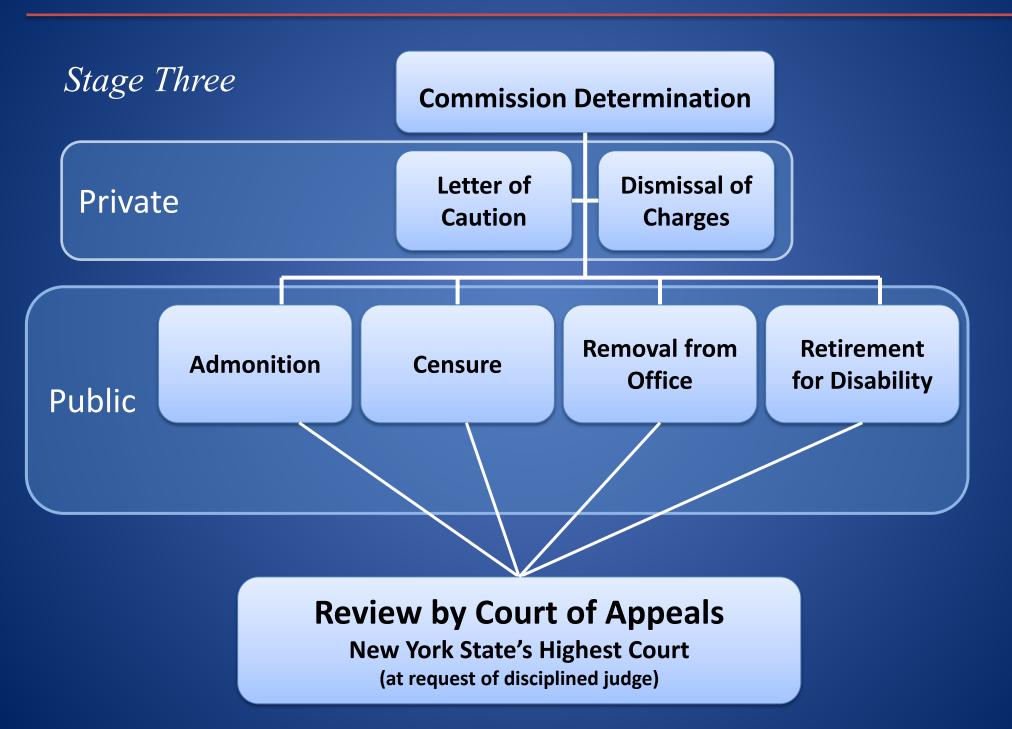
If granted,
Commission
entertains written and
oral argument as to
sanction

### The Hearing

- Referee presides
- > Rules of evidence
- Post-hearing briefs to referee
- Referee files reportw/ Commission
  - >Findings of fact
  - ➤ Conclusions of law
- Commission entertains written and oral argument on referee's report, sanction

Stage Two

# Formal Written Complaints



# 2024 Annual Report Highlights

2,982 complaints received in 2023.

778 preliminary inquiries or investigations were authorized.

17 public dispositions: 4 removals from office, 9 permanent resignation stipulations, 2 censures and 2 admonitions.

65 confidential cautionary letters were issued to judges.

# A Brief History

ANNUAL REPORT 1983	COMMISSION ON JUDICIAL CONDUCT	STATE OF NEW YORK
ANNUAL REPORT 1984	COMMISSION ON JUDICIAL CONDUCT	STATE OF NEW YORK
ANNUAL REPORT 1985	COMMISSION ON JUDICIAL CONDUCT	STATE OF NEW YORK
ANNUAL REPORT 1986	COMMISSION ON JUDICIAL CONDUCT	STATE OF NEW YORK
ANNUAL REPORT 1987	COMMISSION ON JUDICIAL CONDUCT	STAIL OF NEW YORK
ANNUAL REPORT 1988	COMMISSION ON JUDICIAL CONDUCT	STATE OF NEW YORK
ANNUAL REPORT 198	COMMISSION ON JUDICIAL CONDUCT	STATE OF NEW YORK
ANNUAL REPORT 1990	COMMISSION ON JUDICIAL CONDUCT	STATE OF NEW YORK
ANNUAL REPORT 19	COMMISSION ON JUDICIAL CONDUCT	STATE OF NEW YORK
ANNUAL REPORT 199:	COMMISSION ON JUDICIAL CONDUCT	VIIVOT MAN TO COMM

The following pages offer a brief history of the development of the Commission system in New York

### Before there was a Commission...



### Court on the Judiciary

(Ad hoc court for discipline of higher court judges)

### **Appellate Divisions**

(Discipline of lower court judges)

No permanent judicial disciplinary staff, office or procedures

# Temporary Commission (1974)

1974: New York State Legislature created a Temporary State Commission on Judicial Conduct, with limited authority to investigate complaints and recommend action against judges for engaging in misconduct. The Commission's authority was expanded by constitutional amendments in 1976 and 1978 (following pages).







1960: California is first to create a judicial disciplinary commission.

Today: All 50
states and the
District of
Columbia have a
judicial disciplinary
commission of
some sort.

# Constitutional Amendment (1976)

- > 9 Commission Members
- > Powers:
  - Investigate complaints
  - Privately Admonish Judges
  - Commence Hearings before Court on the Judiciary and Appellate Division
  - Courts decide whether to Censure, Suspend or Remove Judges from office

# 2<sup>nd</sup> Constitutional Amendment (1978)

- > 11 Commission Members instead of 9
- > Powers:
  - Investigate complaints
  - Conduct formal disciplinary hearings
  - Determine that a judge be publicly admonished, censured, removed from office, retired for disability
  - Decisions are final unless disciplined judge seeks review in Court of Appeals



# For More Information Please Visit the Commission's Website:

www.cjc.ny.gov